

REGULATION OF THE NATIONAL COUNTER TERRORISM AGENCY
NUMBER 2 OF 2025
ON
GUIDANCE FOR IMPLEMENTING COMMUNITY EMPOWERMENT IN
PREVENTING CRIMINAL ACTS OF TERRORISM

BY THE BLESSINGS OF ALMIGHTY GOD

HEAD OF THE NATIONAL COUNTER TERRORISM AGENCY,

Considering : that in order to implement the provisions of Article 5 section (4) of Government Regulation Number 77 of 2019 on Prevention of Criminal Acts of Terrorism and Protection of Investigators, Public Prosecutors, Judges, and Correctional Officers, it is necessary to issue a Regulation of the National Counter Terrorism Agency on the Guidance for Implementing Community Empowerment in Preventing Criminal Acts of Terrorism;

Observing : 1. Law Number 15 of 2003 on Enactment of Government Regulation in Lieu of Law Number 1 of 2002 on Eradication of Criminal Acts of Terrorism (State Gazette of the Republic of Indonesia of 2003 Number 45, Supplement to the State Gazette of the Republic of Indonesia Number 4284) as amended by Law Number 5 of 2018 on Amendment to Law Number 15 of 2003 on Enactment of Government Regulation in Lieu of Law Number 1 of 2002 on Eradication of Criminal Acts of Terrorism to Become a Law (State Gazette of the Republic of Indonesia of 2018 Number 92, Supplement to the State Gazette of the Republic of Indonesia Number 6216);
2. Government Regulation Number 77 of 2019 on Prevention of Criminal Acts of Terrorism and Protection of Investigators, Public Prosecutors, Judges, and Correctional Officers (State Gazette of the Republic of Indonesia of 2019 Number 217, Supplement to the State Gazette of the Republic of Indonesia Number 6417);
3. Presidential Regulation Number 46 of 2010 on National Counter Terrorism Agency, as amended by Presidential Regulation Number 12 of 2012 on Amendment to Presidential Regulation Number 46 of 2010 on National Counter Terrorism Agency (State Gazette of the Republic of Indonesia of 2012 Number 30);

4. Regulation of the National Counter Terrorism Agency Number 7 of 2021 on Organization and Work Procedures of the National Counter Terrorism Agency (State Bulletin of the Republic of Indonesia of 2021 Number 723), as amended by Regulation of the National Counter Terrorism Agency Number 5 of 2022 on Amendment to Regulation of the National Counter Terrorism Agency Number 7 of 2021 on Organization and Work Procedures of the National Counter Terrorism Agency (State Bulletin of the Republic of Indonesia of 2022 Number 1051);

HAS DECIDED:

To issue : REGULATION OF THE NATIONAL COUNTER TERRORISM AGENCY ON GUIDANCE FOR IMPLEMENTING COMMUNITY EMPOWERMENT IN PREVENTING CRIMINAL ACTS OF TERRORISM.

CHAPTER I GENERAL PROVISIONS

Article 1

In this Agency Regulation:

1. Community Empowerment in preventing criminal acts of terrorism, hereinafter referred to as Community Empowerment, means a process to increase knowledge, awareness, ability and community involvement to be actively involved in efforts to Prevent Criminal Acts of Terrorism.
2. Terrorism means an act that uses violence or the threats of violence that creates an atmosphere of terror or widespread fear, which can cause mass victims, and/or cause damage or destruction to strategic vital objects, the environment, public facilities, or international facilities with ideological, political, or security disruption motives.
3. Prevention of Criminal Acts of Terrorism means an effort to prevent criminal acts of terrorism through national preparedness, counter-radicalization, and deradicalization.
4. Radical Terrorism means an ideology or belief aimed at fundamentally changing the existing order through the use of violence or threats of violence that creates a widespread atmosphere of terror or fear, which can cause mass victims, and/or cause damage or destruction to strategic vital objects, the environment, public facilities, or international facilities with ideological, political, or security disruption motives.
5. Local Government means the head of the region that is an element of local government administration that leads the implementation of government affairs that fall under the authority of autonomous regions.
6. National Counter Terrorism Agency, hereinafter referred to as the Agency means an agency administering affairs in the field of countering terrorism.

Article 2

- (1) The guidance for implementing Community Empowerment serves as a reference in implementing Community Empowerment as an effort to Prevent Criminal Acts of Terrorism through preparedness by ministries/institutions and the Agency.
- (2) Implementation of Community Empowerment by ministries/institutions and the Agency as referred to in section (1) is conducted individually or jointly in accordance with their duties and functions.
- (3) Implementation of Community Empowerment as referred to in section (2) may involve the Local Government in accordance with the provisions of legislation.
- (4) Implementation of the Community Empowerment by ministries/institutions as referred to in section (2) is conducted under the coordination of the Agency.

Article 3

- (1) The Community Empowerment as referred to in Article 2 is carried out through:
 - a. encouraging community groups and organizations to be actively involved in the Prevention of Criminal Acts of Terrorism in accordance with the provisions of legislation;
 - b. increasing the institutional capacity of community groups and organizations to be actively involved in the Prevention of Criminal Acts of Terrorism;
 - c. delivering and receiving information on the Prevention of Criminal Acts of Terrorism to and from the community;
 - d. providing education regarding the dangers and impacts of Criminal Acts of Terrorism through formal, non-formal, and informal education; and
 - e. other Community Empowerment activities in accordance with the provisions of legislation.
- (2) The methods as referred to in section (1) are conducted based on the criteria for community empowerment activities in the Prevention of Criminal Acts of Terrorism.
- (3) The criteria as referred to in section (2) are listed in the Annex as an integral part of this Agency Regulation.

Article 4

The Community Empowerment as referred to in Article 3 is carried out through the following stages:

- a. planning;
- b. implementation; and
- c. monitoring and reporting.

Article 5

- (1) The planning stage as referred to in Article 4 point a constitutes the stage for drafting Community Empowerment plan document by ministries/institutions and the Agency.
- (2) The drafting of the Community Empowerment plan document as referred to in section (1) is conducted by at least considering:

- a. national planning document;
- b. government's work plan; and
- c. Agency planning document.

(3) The Community Empowerment plan document as referred to in section (1) is drafted for a period of 1 (one) year.

(4) The drafting of the Community Empowerment plan document as referred to in section (2) is conducted in the following stages:

- a. inventory of the Community Empowerment plan;
- b. synchronization of the Community Empowerment plan; and
- c. issuance of the Community Empowerment plan.

Article 6

- (1) Inventory of the Community Empowerment plan as referred to in Article 5 section (4) point a constitutes an activity to inventory Community Empowerment plan conducted by ministries/institutions or the Agency within its respective institutions.
- (2) The inventory of the Community Empowerment plan conducted by ministries/institutions and the Agency as referred to in section (1) at least includes:
 - a. strategy
 - b. policy direction
 - c. program;
 - d. activities;
 - e. indicators; and/or
 - f. achievement targets.
- (3) Inventory of the Community Empowerment plan as referred to in section (1) is conducted in the current year for the Community Empowerment plan for the following year.
- (4) Inventory of the Community Empowerment plan as referred to in section (3) is carried out through coordination between the Agency and ministries/institutions.

Article 7

- (1) Synchronization of the Community Empowerment plan as referred to in Article 5 section (4) point b constitutes an activity of examining and harmonizing Community Empowerment plan conducted by ministries/institutions or the Agency within its respective institutions.
- (2) Synchronization of the Community Empowerment plan as referred to in section (1) is conducted at least with respect to:
 - a. the alignment of the Community Empowerment plan with the national Prevention of Criminal Acts of Terrorism plan;
 - b. the alignment of Community Empowerment activities with the indicators as referred to in Article 3 section (2); and
 - c. the implementation plan for Community Empowerment activities.

(3) Synchronization of the Community Empowerment plan as referred to in section (1) is conducted in a coordination meeting held by the Agency.

Article 8

(1) The issuance of the Community Empowerment plan as referred to in Article 5 section (4) point c constitutes the process of issuing the national Community Empowerment plan.

(2) The national Community Empowerment plan as referred to in section (1) constitutes a collection of community empowerment plans conducted by ministries/institutions or the Agency.

(3) The community empowerment plan issued as referred to in section (2) is delivered to the ministries/institutions to serve as the basis for the implementation of community empowerment by the ministries/institutions for the following year.

(4) The issuance of the national Community Empowerment plan as referred to in section (1) is conducted by the Head of Agency.

Article 9

(1) The implementation stage as referred to in Article 4 point b constitutes the stage for fulfilling the Community Empowerment plan issued by the Head of Agency.

(2) The implementation of Community Empowerment as referred to in section (1) is carried out through at least the following activities:

- a. research;
- b. assessment;
- c. education;
- d. training;
- e. outreach;
- f. dissemination;
- g. partnerships;
- h. discussion forum; or
- i. community mentoring.

(3) The implementation of Community Empowerment as referred to in section (1) can be conducted independently or in collaboration with ministries/institutions and the Agency.

Article 10

(1) The implementation of Community Empowerment through collaboration as referred to in Article 9 section (3) is carried out by the Agency may take the form of:

- a. program providing participatory space for community groups and organizations in the region to participate in activities to prevent criminal acts of terrorism in order to increase community resilience; and/or
- b. formal, non-formal, and informal education programs that provide education on the Prevention of Criminal Acts of Terrorism.

(2) The programs as referred to in section (1) are implemented based on the Head of Agency decision.

Article 11

(1) The monitoring stage as referred to in Article 4 point c constitutes an assessment activity conducted by the Agency regarding the alignment and benefit of the implementation of Community Empowerment.

(2) The alignment assessment as referred to in section (1) is conducted on the implementation of Community Empowerment in accordance with the Community Empowerment plan.

(3) The benefit assessment as referred to in section (1) is conducted on the results of the implementation of Community Empowerment within the framework of National Preparedness.

(4) The monitoring as referred to in section (1) is conducted by:

- a. collecting documentation of the implementation of Community Empowerment;
- b. surveying the targets of Community Empowerment implementation; and/or
- c. visits during Community Empowerment implementation activities;

(5) The implementation of monitoring as referred to in section (4) is reported to the Head of Agency in a monitoring activity report.

(6) The monitoring as referred to in section (1) is conducted at least 1 (one) time every 3 (three) months or as needed.

Article 12

(1) The reporting stage as referred to in Article 4 point c constitutes the stage for delivering information regarding the implementation of Community Empowerment conducted by ministries/institutions to the Agency.

(2) The reporting as referred to in section (1) is carried out in the form of a Community Empowerment implementation report.

(3) The Community Empowerment implementation report as referred to in section (2) at least contains:

- a. a description of the activity;
- b. activity achievement targets;
- c. activity implementation, including successes, obstacles, and constraints;
- d. findings from the activity;
- e. activity analysis, including the effectiveness, efficiency, and relevance of activity implementation;
- f. recommendations, including proposed improvements or corrective actions and suggestions for program enhancements; and
- g. activity documentation.

(4) The reporting as referred to in section (1) is conducted at least 1 (one) time in 1 (one) year or as needed.

Article 13

- (1) The report on the implementation of Community Empowerment delivered by the ministries/institutions as referred to in Article 12 section (3) is compiled by the Agency in a national report on the implementation of Community Empowerment.
- (2) The national report on the implementation of Community Empowerment as referred to in section (1) is delivered to the President by the Head of Agency.

Article 14

- (1) The national report on the implementation of Community Empowerment as referred to in Article 13 at least contains:
 - a. introduction;
 - b. executive summary;
 - c. data collection methodology;
 - d. national recapitulation of Community Empowerment activities;
 - e. profile of ministry/institutional activity implementation;
 - f. general findings and analysis; and
 - g. strategic recommendations
- (2) The introduction as referred to in section (1) point a constitutes a background description that includes:
 - a. the context of national preparedness and the role of the Agency and ministries/institutions;
 - b. consolidation of the implementation of Community Empowerment activities; and
 - c. scope of activities and implementation period.
- (3) The executive summary as referred to in section (1) point b constitutes a description that includes an overview of Community Empowerment activities nationally, the number of contributing ministries/institutions, as well as key achievements, challenges, and strategic recommendations.
- (4) The data collection methodology as referred to in section (1) point c constitutes a description that includes data sources and analysis techniques for Community Empowerment activities.
- (5) The national recapitulation of Community Empowerment activities as referred to in section (1) point d constitutes a description presented in the form of tables, graphs, and narratives, including:
 - a. the number of activities distributed, which can be classified by region, target group, and/or type of activity;
 - b. indicative achievements which include the number of participants or target groups involved and/or the level of activity effectiveness;
 - c. types of activities; and
 - d. synergy between ministries/institutions.
- (6) The profile of the implementation of activities by ministries/institutions as referred to in section (1) point e constitutes a description of the implementation of Community Empowerment as presented in the Agency and ministries/institutions subsection.

- (7) The general findings and analysis as referred to in section (1) point f constitute a description that includes existing strengths and synergies, cross-sectoral challenges, and the potential to increase effectiveness in the future.
- (8) The strategic recommendations of the analysis as referred to in section (1) point g constitute a comprehensive proposal aimed at increasing the effectiveness, efficiency, and impact of the implementation of Community Empowerment nationally.
- (9) The strategic recommendations of the analysis as referred to in section (8) are based on general findings and analysis that aim to form the basis for decision-making or improvements to the implementation of Community Empowerment.

Article 15

- (1) In implementing Community Empowerment, the Head of Agency may establish a Community Empowerment task force as needed.
- (2) The task force as referred to in section (1) is established by a decision of the Head of Agency.

Article 16

At the time this Agency Regulation comes into force, Agency Regulation Number 1 of 2022 on Terrorism Prevention Coordination Forum (State Bulletin of the Republic of Indonesia of 2022 Number 550) is repealed and declared ineffective.

Article 17

This Agency Regulation comes into force on the date of its promulgation.

In order that every person may know hereof, it is ordered to promulgate this Agency Regulation by its placement in the State Bulletin of the Republic of Indonesia.

Issued in Jakarta
on 28 May 2025

HEAD OF THE NATIONAL
COUNTER TERRORISM AGENCY,

signed

EDDY HARTONO

Promulgated in Jakarta
on 4 June 2025

DIRECTOR GENERAL OF LEGISLATION
OF THE MINISTRY OF LAW OF THE REPUBLIC INDONESIA,

signed

DHAHANA PUTRA

STATE BULLETIN OF THE REPUBLIC INDONESIA OF 2025 NUMBER 392

Jakarta, 3 December 2025
Has been translated as an Official Translation
on behalf of the Minister of Law
of the Republic of Indonesia
DIRECTOR GENERAL OF LEGISLATION,



ANNEX TO
REGULATION OF THE NATIONAL COUNTER TERRORISM AGENCY
NUMBER 2 OF 2025
ON
GUIDANCE FOR IMPLEMENTING COMMUNITY EMPOWERMENT IN
PREVENTING CRIMINAL ACTS OF TERRORISM

CRITERIA FOR COMMUNITY EMPOWERMENT ACTIVITIES IN PREVENTING CRIMINAL ACTS OF TERRORISM

No.	Methods	Activity Criteria	Output	Details
1.	Encourage community groups and organizations to be actively involved in Preventing Criminal Acts of Terrorism.	<ol style="list-style-type: none">a. providing participatory space for community groups and organizations to engage in activities of the prevention of criminal acts of terrorism; and/orb. strategic partnerships between the government and community groups in the development and implementation of program of the prevention of criminal acts of terrorism.	<ul style="list-style-type: none">• Number of Activities• Number of community groups and organizations	Community groups and organizations include youth organizations, religious organizations, and community organizations.
2.	Increasing the institutional capacity of community groups and organizations to be actively involved in Preventing Criminal Acts of Terrorism.	<ol style="list-style-type: none">a. providing training, coaching, and mentoring for community groups and organizations;b. strengthening the capacity of community groups and organizations through technical assistance and access to partnership networks; and/orc. preparation of operational guidelines for community participation in supporting the prevention of criminal acts of terrorism.	<ul style="list-style-type: none">• Number of participants in training, coaching, and mentoring for capacity building activities• Number of institutions providing guidance on the prevention of criminal acts of terrorism	

3.	Delivering and receiving information about the Prevention of Criminal Acts of Terrorism to and from the community	<ul style="list-style-type: none"> a. establishing and developing community communication channels for reporting and early information; b. organizing face-to-face, online, and other interactive forums for information dissemination; and/or c. collaborating with mass media and social media to disseminate accurate and educational information. 	<ul style="list-style-type: none"> • Number of information dissemination activities delivered • Number of reports/information from the public 	
4.	Providing education about the dangers and impacts of Criminal Acts of Terrorism through formal, non-formal and informal education	<ul style="list-style-type: none"> a. formal, non-formal, and informal education programs that prioritize the Prevention of Criminal Acts of Terrorism; b. integration and inclusion of material on the dangers of terrorism in the formal education curriculum at all levels, in accordance with the authority of relevant institutions; c. conducting research independently or in collaboration with stakeholders; d. providing non-formal education through training, workshops, and community discussions; and e. strengthening the role of families and communities in informal education that instills the values of tolerance, unity, and nationalism. 	<ul style="list-style-type: none"> • Percentage of formal, non-formal, and informal education participants who received education on the dangers and impacts of Criminal Acts of Terrorism • Number of community educational activities on the dangers of terrorism 	
5.	Other Community Empowerment in accordance with the provisions of legislation	<ul style="list-style-type: none"> a. economic development for vulnerable communities through economic empowerment and entrepreneurship programs; b. strengthening family resilience as the 	<ul style="list-style-type: none"> • Number of empowerment initiatives supported by the government • Level of community 	

		primary basis for preventing radicalism; and c. other activities appropriate to the needs of local communities and in line with the provisions of legislation.	participation in empowerment programs	
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HEAD OF THE NATIONAL COUNTER
TERRORISM AGENCY,

signed

EDDY HARTONO